

spent will deplete the very funds that will be depleted by the forthcoming retirement of the baby boom generation. Every single dollar spent will be new debt foisted upon the shoulders of our children. Every single dollar that will be borrowed could hinder our economic recovery.

Why is this? Why is this short-sighted way being taken? Well, it is the addiction to the credit cards and it is wrong. It is a multi-billion dollar moral wrong to our children who have this debt put on their shoulders. And there is a better way.

We ought to ask for the smallest sacrifice at home to match that of our troops and reduce just a portion of the tax cut that people who earn over \$300,000 will otherwise receive to pay for this war.

Do you know anyone who thinks that is unfair? Now, I remember the gentleman from Texas (Mr. DELAY) urged us to fight. Well, we will do that, but we cannot just fight the war in Iraq. We have got to fight the war on the Federal deficit too. And this bill will only fight one of those wars. We ought to have the courage to fight both.

If it is important enough for us to ask our troops to pay for this war with their lives, with their limbs, then it ought to be important enough for us to pay for this war without passing the cost on to our children, on to our soldiers' children.

This bill guarantees defeat. It runs up the white flag in the face of the deficit. It cuts and runs from the war on the Federal deficit and we should fight both.

Today there are men and women standing up for us in Iraq and we ought to stand up for them and say yes to supporting our troops and stand up for their children and say no to \$87 billion in debt.

STATUS REPORT ON CURRENT SPENDING LEVELS OF ON-BUDGET SPENDING AND REVENUES FOR FY 2004 AND THE 5-YEAR PERIOD FY 2004 THROUGH FY 2008

Mr. NUSSLE. Mr. Speaker, I am transmitting a status report on the current levels of on-budget spending and revenues for fiscal year

2004 and for the five-year period of fiscal years 2004 through 2008. This report is necessary to facilitate the application of sections 302 and 311 of the Congressional Budget Act and section 501 of the conference report on the concurrent resolution on the budget for fiscal year 2004 (H. Con. Res. 95). This status report is current through October 15, 2003.

The term "current level" refers to the amounts of spending and revenues estimated for each fiscal year based on laws enacted or awaiting the President's signature.

The first table compares the current levels of total budget authority, outlays, and revenues with the aggregate levels set forth by H. Con. Res. 95. This comparison is needed to enforce section 311(a) of the Budget Act, which creates a point of order against measures that would breach the budget resolution's aggregate levels. The table does not show budget authority and outlays for fiscal years 2004 through 2008, because appropriations for those years have not yet been considered.

The second table compares the current levels of budget authority and outlays for discretionary action by each authorizing committee with the "section 302(a)" allocations made under H. Con. Res. 95 for fiscal year 2004 and fiscal years 2004 through 2008. "Discretionary action" refers to legislation enacted after the adoption of the budget resolution. A separate allocation for the Medicare program, as established under section 401(a)(3) of the budget resolution, is shown for fiscal year 2004 and fiscal years 2004 through 2013. This comparison is needed to enforce section 302(f) of the Budget Act, which creates a point of order against measures that would breach the section 302(a) discretionary action allocation of new budget authority for the Committee that reported the measure. It is also needed to implement section 311(b), which exempts committees that comply with their allocations from the point of order under section 311(a).

The third table compares the current levels of discretionary appropriations for fiscal year 2004 with the "section 302(b)" allocations of discretionary budget authority and outlays among Appropriations subcommittees. This table also compares the current level of total discretionary appropriations with the section 302(a) allocation for the Appropriations Committee. These comparisons are needed to enforce section 302(f) of the Budget Act because the point of order under that section equally applies to measures that would breach either the section 302(a) allocation or the applicable section 302(b) suballocation.

The last table gives the current level for 2005 of accounts identified for advance appropriations under section 501 of H. Con. Res. 95. This list is needed to enforce section 501 of the budget resolution, which creates a point of order against appropriation bills that contain advance appropriations that are: (i) not identified in the statement of managers or (ii) would cause the aggregate amount of such appropriations to exceed the level specified in the resolution.

REPORT TO THE SPEAKER FROM THE COMMITTEE ON THE BUDGET—STATUS OF THE FISCAL YEAR 2004 CONGRESSIONAL BUDGET ADOPTED IN H. CON. RES. 95

(Reflecting action completed as of October 15, 2003—on-budget amounts, in millions of dollars)

	Fiscal year 2004	Fiscal years 2004–2008
Appropriate Level:		
Budget Authority	1,880,555	(¹)
Outlays	1,903,502	(¹)
Revenues	1,325,452	8,168,933
Current Level:		
Budget Authority	1,872,765	(¹)
Outlays	1,890,048	(¹)
Revenues	1,331,108	8,377,091
Current Level over (+)/under (–) Appropriate Level:		
Budget Authority	–7,790	(¹)
Outlays	–13,454	(¹)
Revenues	5,656	208,158

¹ Not applicable because annual appropriations Acts for fiscal years 2005 through 2008 will not be considered until future sessions of Congress.

BUDGET AUTHORITY

Enactment of measures providing new budget authority for FY 2004 in excess of \$7,790,000,000 (if not already included in the current level estimate) would cause FY 2004 budget authority to exceed the appropriate level set by H. Con. Res. 95.

OUTLAYS

Enactment of measures providing new outlays for FY 2004 in excess of \$13,454,000,000 (if not already included in the current level estimate) would cause FY 2004 outlays to exceed the appropriate level set by H. Con. Res. 95.

REVENUES

Enactment of measures that would result in revenue reduction for FY 2004 in excess of \$5,656,000,000 (if not already included in the current level estimate) would cause revenues to fall below the appropriate level set by H. Con. Res. 95.

Enactment of measures resulting in revenue for FY 2004 through 2008 in excess of \$208,158,000,000 (if not already included in the current level estimate) would cause revenues to fall below the appropriate levels set by H. Con. Res. 95.

DIRECT SPENDING LEGISLATION—COMPARISON OF CURRENT LEVEL WITH AUTHORIZING COMMITTEE 302(a) ALLOCATIONS FOR DISCRETIONARY ACTION REFLECTING ACTION COMPLETED AS OF OCTOBER 15, 2003

(Fiscal years, in millions of dollars)

House Committee	2004		2004–2008 Total		2004–2013 Total	
	BA	Outlays	BA	Outlays	BA	Outlays
Agriculture:						
Allocation	0	0	0	0	n.a.	n.a.
Current Level	0	0	0	0	n.a.	n.a.
Difference	0	0	0	0	n.a.	n.a.
Armed Services:						
Allocation	70	34	70	70	n.a.	n.a.
Current Level	0	0	0	0	n.a.	n.a.
Difference	–70	–34	–70	–70	n.a.	n.a.
Education and the Workforce:						
Allocation	39	47	201	245	n.a.	n.a.
Current Level	2	1	2	2	n.a.	n.a.
Difference	–37	–46	–199	–243	n.a.	n.a.
Energy and Commerce:						
Allocation	–170	–170	439	439	n.a.	n.a.
Current Level	1,502	254	949	1,051	n.a.	n.a.
Difference	1,672	424	510	612	n.a.	n.a.
Financial Services:						
Allocation	0	375	0	1,250	n.a.	n.a.
Current Level	–1	–1	–2	–2	n.a.	n.a.
Difference	–1	–376	–2	–1,252	n.a.	n.a.

DIRECT SPENDING LEGISLATION—COMPARISON OF CURRENT LEVEL WITH AUTHORIZING COMMITTEE 302(a) ALLOCATIONS FOR DISCRETIONARY ACTION REFLECTING ACTION
COMPLETED AS OF OCTOBER 15, 2003—Continued

[Fiscal years, in millions of dollars]

House Committee	2004		2004–2008 Total		2004–2013 Total	
	BA	Outlays	BA	Outlays	BA	Outlays
Government Reform:						
Allocation	–1	0	–3	–1	n.a.	n.a.
Current Level	1	1	16	16	n.a.	n.a.
Difference	2	1	19	17	n.a.	n.a.
House Administration:						
Allocation	0	0	0	0	n.a.	n.a.
Current Level	1	1	3	3	n.a.	n.a.
Difference	1	1	3	3	n.a.	n.a.
International Relations:						
Allocation	0	0	0	0	n.a.	n.a.
Current Level	0	0	0	0	n.a.	n.a.
Difference	0	0	0	0	n.a.	n.a.
Judiciary:						
Allocation	19	19	95	95	n.a.	n.a.
Current Level	0	0	0	0	n.a.	n.a.
Difference	–19	–19	–95	–95	n.a.	n.a.
Resources:						
Allocation	24	24	522	342	n.a.	n.a.
Current Level	0	0	0	0	n.a.	n.a.
Difference	–24	–24	–522	–342	n.a.	n.a.
Science:						
Allocation	0	0	0	0	n.a.	n.a.
Current Level	0	0	0	0	n.a.	n.a.
Difference	0	0	0	0	n.a.	n.a.
Small Business:						
Allocation	0	0	0	0	n.a.	n.a.
Current Level	0	0	0	0	n.a.	n.a.
Difference	0	0	0	0	n.a.	n.a.
Transportation and Infrastructure:						
Allocation	9,256	0	41,134	0	n.a.	n.a.
Current Level	6,405	0	6,405	0	n.a.	n.a.
Difference	–2,851	0	–34,729	0	n.a.	n.a.
Veterans' Affairs:						
Allocation	0	0	0	0	n.a.	n.a.
Current Level	0	0	0	0	n.a.	n.a.
Difference	0	0	0	0	n.a.	n.a.
Ways and Means:						
Allocation	20,626	20,054	24,079	23,876	n.a.	n.a.
Current Level	17,979	17,960	22,810	22,850	n.a.	n.a.
Difference	–2,647	–2,094	–1,269	–1,026	n.a.	n.a.
Medicare:						
Allocation	0	0	n.a.	n.a.	0	0
Current Level	0	0	n.a.	n.a.	0	0
Difference	0	0	n.a.	n.a.	0	0

DISCRETIONARY APPROPRIATIONS FOR FISCAL YEAR 2004—COMPARISON OF CURRENT LEVEL WITH APPROPRIATIONS COMMITTEE 302(a) ALLOCATION AND APPROPRIATIONS
SUBCOMMITTEE 302(b) SUBALLOCATIONS

[In millions of dollars]

Appropriations Subcommittee	302(b) suballocations as of July 22, 2003 (H. Rpt. 108–228)		Current level reflecting action completed as of Octo- ber 15, 2003		Current level minus sub- allocations	
	BA	OT	BA	OT	BA	OT
Agriculture, Rural Development	17,005	17,686	18,430	18,244	1,425	558
Commerce, Justice, State	37,914	41,009	38,363	40,626	449	–383
National Defense	368,662	389,221	368,183	388,642	–479	–579
District of Columbia	466	464	509	514	43	50
Energy & Water Development	27,080	27,211	26,206	26,301	–874	–910
Foreign Operations	17,120	20,185	23,709	22,380	6,589	2,195
Homeland Security	29,411	30,506	29,411	30,110	0	–396
Interior	19,627	19,400	20,109	19,345	482	–55
Labor, HHS & Education	138,036	134,766	134,471	133,929	–3,565	–837
Legislative Branch	3,512	3,662	3,548	3,620	36	–42
Military Construction	9,196	10,282	10,777	10,521	1,581	239
Transportation–Treasury	27,502	71,360	28,255	70,345	753	–1,015
VA–HUD–Independent Agencies	90,034	95,590	87,313	92,642	–2,721	–2,948
TOTAL (Section 302(a) Allocation)	785,565	861,342	789,284	857,219	3,719	–4,123

*Statement of FY 2005 advance appropriations
under section 501 of H. Con. Res. 95 reflecting
action completed as of October 15, 2003*

[In millions of dollars]

Budget Authority		
Appropriate level	23,158	
Current Level:		
Homeland Security Subcommittee		
Bioshield ¹	2,528	
Interior Subcommittee		
Elk Hills	0	
Labor, Health and Human Services, Education Subcommittee		
Employment and Training Administration	0	
Education for the Disadvantaged	0	
School Improvement	0	
Children and Family Services (head start)	0	

Budget Authority	
Special Education	0
Vocational and Adult Education	0
Treasury, General Government Subcommittee	
Payment to Postal Service	0
Veterans, Housing and Urban Development Subcommittee	
Section 8 Renewals	0
Total	2,528
Current Level over (+)/under (–)	
Appropriate Level	–20,630

¹This advance appropriation was not on the list of accounts identified for advance appropriations included in the joint explanatory statement of the committee of conference in the conference report to accompany H. Con. Res. 95. Still, since the provision has been enacted, it is included as part of the current level for advance appropriations.

U.S. CONGRESS,
CONGRESSIONAL BUDGET OFFICE,
Washington, DC, October 16, 2003.
Hon. JIM NUSSLE,
Chairman, Committee on the Budget, House of
Representatives, Washington, DC.

DEAR MR. CHAIRMAN: The enclosed report shows the effects of Congressional action on the fiscal year 2004 budget and is current through October 15, 2003. This report is submitted under section 308(b) and in aid of section 311 of the Congressional Budget Act, as amended.

The estimates of budget authority, outlays, and revenues are consistent with the technical and economic assumptions of H. Con. Res. 95, the Concurrent Resolution on the Budget for Fiscal Year 2004. The budget resolution figures incorporate revisions submitted by the Committee on the Budget to the House to reflect funding for the Emergency Wartime Supplemental Appropriations

Act, 2003, and the Jobs and Growth Tax Relief Reconciliation Act of 2003. These revisions are authorized by sections 421 and 507 of H. Con. Res. 95, respectively.

Since my last letter, dated September 4, 2003, the Congress has cleared and the President has signed the following acts that changed budget authority, outlays, or revenues for 2004:

The Legislative Branch Appropriations Act, 2004 (Public Law 108-83);

The Continuing Resolution, 2004 (Public Law 108-84);

The Defense Appropriations Act, 2004 (Public Law 108-87);

The Surface Transportation Extension Act of 2003 (Public Law 108-88);

An act to extend the Temporary Assistance for Needy Families block grant program (Public Law 108-89);

The Homeland Security Appropriations Act, 2004 (Public Law 108-90);

An act to amend chapter 84 of title 5 of the United States Code (Public Law 108-92); and

An act to amend the Immigration and Nationality Act (Public Law 108-99).

The effects of these new laws are identified in the enclosed table.

Sincerely,

DOUGLAS HOLTZ-EAKIN,
Director.

Enclosure.

FISCAL YEAR 2004 HOUSE CURRENT LEVEL REPORT AS OF OCTOBER 15, 2003

[In millions of dollars]

	Budget authority	Outlays	Revenues
Enacted in previous session:			
Revenues	0	0	1,466,370
Permanents and other spending legislation	1,089,029	1,061,356	0
Appropriation legislation	0	345,754	0
Offsetting receipts	-366,436	-366,436	0
Total, enacted in previous sessions:	722,593	1,040,674	1,466,370
Enacted this session (excluding emergencies ¹):			
Authorizing Legislation			
American 5-Cent Coin Design Continuity Act of 2003 (P.L. 108-15)	-1	-1	0
Unemployment Compensation Amendments of 2003 (P.L. 108-26)	4,730	4,730	145
Jobs and Growth Tax Relief Reconciliation Act of 2003 (P.L. 108-27)	13,312	13,312	-135,370
Welfare Reform Extension Act of 2003 (P.L. 108-40)	99	108	0
Burmese Freedom and Democracy Act (P.L. 108-61)	0	0	-10
Smithsonian Facilities Authorization Act (P.L. 108-72)	1	1	0
An act to amend Title XXI of the Social Security Act (P.L. 108-74)	1,325	100	0
Chile Free Trade Agreement Implementation Act (P.L. 108-77)	0	0	-5
Singapore Free Trade Agreement Implementation Act (P.L. 108-78)	0	0	-55
Continuing Resolution, 2004 (P.L. 108-84)	-2,222	1	-2
Surface Transportation Extension Act of 2003 (P.L. 108-88)	6,405	0	0
An act to extend the Temporary Assistance for Needy Families block grant program (P.L. 108-89)	15	-36	33
An act to amend chapter 84 of title 5 of the United States Code (P.L. 108-92)	1	1	0
An act to amend the Immigration and Nationality Act (P.L. 108-99)	0	0	2
Total, authorizing legislation	23,665	18,216	-135,262
Appropriation Acts:			
Emergency Wartime Supplemental Appropriations Act, 2003 (P.L. 108-11)	215	27,349	0
Legislative Branch Appropriations Act, 2004 (P.L. 108-83)	3,548	2,949	0
Defense Appropriations Act, 2004 (P.L. 108-87)	368,694	251,486	0
Homeland Security Appropriations Act, 2004 (P.L. 108-90)	30,216	18,192	0
Total, appropriation acts	402,673	299,976	0
Continuing Resolution Authority:			
Continuing Resolution, 2004 (P.L. 108-84)	366,209	193,807	0
Total, enacted this session	792,547	511,999	-135,262
Entitlements and mandates:			
Difference between enacted levels and budget resolution estimates for appropriated entitlements and other mandatory programs	357,625	337,375	0
Total Current Level ^{1, 2}	1,872,765	1,890,048	1,331,108
Total Budget Resolution	1,880,555	1,903,502	1,325,452
Current Level Over Budget Resolution	0	0	5,656
Current Level Under Budget Resolution	7,790	13,454	0
Memorandum:			
Revenues, 2004-2008:			
House Current Level	0	0	8,377,091
House Budget Resolution	0	0	8,168,933
Current Level Over Budget Resolution	0	0	208,158

Notes.—P.L.=Public Law.

¹ Per section 502 of H. Con. Res. 95, the Concurrent Resolution on the Budget for Fiscal Year 2004, provisions designated as emergency requirements are exempt from enforcement of the budget resolution. As a result, the current level excludes outlays of \$262 million from funds provided in the Emergency Supplemental Appropriations for Disaster Relief Act of 2003 (P.L. 108-69), and budget authority of -\$9 million and outlays of \$573 million from funds provided in the Legislative Branch Appropriations Act, 2004 (P.L. 108-83).

² For purposes of enforcing section 311 of the Congressional Budget Act in the House, the budget resolution does not include outlays of \$508 million from prior appropriations for Social Security administrative expenses. As a result, the current level excludes these items.

SOURCE: Congressional Budget Office.

RECESS

The SPEAKER pro tempore. Pursuant to clause 12(a) of rule I, the Chair declares the House in recess subject to the call of the Chair.

Accordingly (at 11 o'clock and 55 minutes p.m.), the House stood in recess subject to the call of the Chair.

□ 0101

AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mr. LINDER) at 1 o'clock and 1 minute a.m.

REPORT ON RESOLUTION PROVIDING FOR FURTHER CONSIDERATION OF H.R. 3289, EMERGENCY SUPPLEMENTAL APPROPRIATIONS ACT FOR DEFENSE AND FOR THE RECONSTRUCTION OF IRAQ AND AFGHANISTAN, 2004

Mr. HASTINGS of Washington, from the Committee on Rules, submitted a privileged report (Rept. No. 108-322) on the resolution (H. Res. 401) providing for further consideration of the bill (H.R. 3289) making emergency supplemental appropriations for defense and for the reconstruction of Iraq and Afghanistan for the fiscal year ending September 30, 2004, and for other purposes, which was referred to the House Calendar and ordered to be printed.

LEAVE OF ABSENCE

By unanimous consent, leave of absence was granted to:

Mr. MARSHALL (at the request of Ms. PELOSI) for today on account of illness.

Mr. PUTNAM (at the request of Mr. DELAY) for today and the balance of the week on account of the birth of his child.

SPECIAL ORDERS GRANTED

By unanimous consent, permission to address the House, following the legislative program and any special orders heretofore entered, was granted to:

(The following Members (at the request of Mr. GEORGE MILLER of California) to revise and extend their remarks and include extraneous material:)

Mr. LIPINSKI, for 5 minutes, today.